



Brentwood Pre-Submission Local Plan (Regulation 19)

January 2019

COMMENT FORM

From Tuesday 05 February to Tuesday 19 March 2019 we are consulting on the next stage of the Brentwood Local Plan: Pre-Submission Local Plan (Regulation 19). You can view and comment on the consultation document online at: www.brentwood.gov.uk/localplan

Alternatively, please use this form to share your views on the contents of the document.

All responses should be received by 5PM Tuesday 19 March 2019.

Please return forms either by attaching completed forms by email to planning.policy@brentwood.gov.uk or alternatively by post to Planning Policy Team, Brentwood Borough Council, Town Hall, Brentwood, Essex CM15 8AY.

How to complete the representation form:

This form consists of two sections – Section A: Personal Information, and Section B: Your Representation. Please note that your representation cannot be accepted without completing information identified in Section A.

The Local Plan Pre-Submission (Regulation 19) consultation consists of more formal and technical questions focused on the four Tests of Soundness and whether the Local Plan is compliant with relevant legislation. Comments are to be focused on three core areas – is the Plan positively prepared (referred to as ‘soundness’), does the Council adhere to the Duty to Cooperate, and is the Plan legally compliant (addressed by question 3 of this comment form). These terms are defined below:

- a) **Soundness:** Local Planning Authorities must prepare a Local Plan based on relevant and appropriate evidence base. They are required to publish these documents on their website. The evidence used to develop the Brentwood Local Plan can be found on the Council’s website under Evidence Base.
- b) **Duty to Cooperate:** Throughout the plan-making process discussions have taken place with various statutory consultees and neighbouring authorities. A summary of these meetings can be found within the Duty to Cooperate Statement, published as part of the Regulation 19 consultation. This is a live

document and will be updated prior to being submitted to the Secretary of State.

- c) **Legally Compliant:** Local Planning Authorities must prepare a Local Plan which adheres to the requirements as set out in the National Planning Policy Framework (NPPF), planning practice guidance, and other relevant planning regulations & legislation.

Question 4 of this comment form asks for further information on your opinion of the Plans 'soundness'. According to the National Planning Policy Framework (NPPF) para 35, Local Plans are examined to assess whether they have been prepared in accordance with legal and procedural requirements and whether they are sound. Plans are 'sound' if they are:

- a) **Positively prepared** – providing a strategy which as a minimum seeks to meet the area's objectively assessed needs, and is informed by agreements with other authorities, so that unmet need from neighbouring areas is accommodated where it is practical to do so and consistent with achieving sustainable development
- b) **Justified** – an appropriate strategy, taking into account the reasonable alternatives, and based on proportionate evidence;
- c) **Effective** – deliverable over the plan period, and based on effective joint working on cross-boundary strategic matters that have been dealt with rather than deferred, as evidenced by the statement of common ground; and
- d) **Consistent with national policy** – enabling the delivery of sustainable development in accordance with the policies in the NPPF.

Please keep in mind the information provided above to assist with correctly completing your comment form. For additional information on what the difference is between a Regulation 18 and Regulation 19 Local Plan consultation, please view the FAQ's published on-line www.brentwood.gov.uk/localplan

Data Protection

All personal information that you provide will be used solely for the purpose of the Local Plan consultation. Please note whilst all addresses will be treated as confidential, comments will not be confidential. Each comment and the name of the person who made the comment will be featured on the Council's website.

By submitting this form, you are agreeing to the above conditions.

Section A: Personal Details

Title	Mr
First Name	Mike
Last Name	Taylor
Job Title (if applicable)	Director
Organisation (if applicable)	On behalf of LaSalle Land Limited Partnership
Address	c/o Chilmark Consulting Ltd. Cambridge House Henry Street Bath
Post Code	BA1 1BT
Telephone Number	██████████
Email Address	planning@chilmarkconsulting.co.uk

Section B: Your Representation

Please complete a separate sheet for each representation that you wish to make. You must complete 'Part A – Personal Details' for your representation to be accepted.

Representations cannot be treated as confidential and will be published on our Consultation Portal. Any representations that are considered libelous, racist, abusive or offensive will not be accepted. All representations made will only be attributed to your name. We will not publish any contact details, signatures or other sensitive information.

Full Name	LaSalle Land Limited Partnership
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Question 1: Please indicate which consultation document this representation relates to?

The Local Plan

Sustainability Appraisal

Habitat Regulations Assessment

Question 2: Please indicate which section of the indicated document identified above that you are commenting on (where applicable please clearly state the section / heading or paragraph number).

Section 4, Policy SP01: Sustainable Development

Question 3: Do you consider the Local Plan is:

Sound?

YES

NO

Legally Compliant?

YES

NO

Compliant with the Duty to Cooperate?

YES

NO

Question 4: If you consider the Local Plan unsound, please indicate your reasons below (please tick all that apply):

The Local Plan has not been positively prepared

The Local Plan is not justified

The Local Plan is not effective

The Local Plan is not consistent with national planning policy

Question 5: Please provide details of either:

- Why you consider the Plan to be sound, legally compliant, or adheres to the Duty to Cooperate; or
- Why you consider that the Local Plan is unsound, is not legally compliant, or fails to comply with the Duty to Cooperate

Please see the attached.

Please continue on a separate sheet if necessary

Question 6: Please set out what modification(s) you consider necessary to make the Local Plan sound or legally compliant, having regard to the matters that you identified above.

You will need to say why this modification will make the Local Plan sound or legally compliant. Please be as accurate as possible.

Please see the attached.

Please continue on a separate sheet if necessary

Question 7: If your representation is seeking a modification, do you consider it necessary to participate at the oral part of the Examination in Public (EiP)?

NO, I do not wish to participate in the oral part of the EiP

YES, I wish to participate in the oral part of the EiP

Question 8: If you wish to participate at the oral part of the Examination, please outline why you consider this to be necessary.

The matters and issues raised by this representation are fundamental to the Local Plan Inspector's consideration of the Brentwood Borough Local Plan and our client, LaSalle Land Limited Partnership, wishes to ensure that their views and position are fully heard and taken into proper consideration.

Please continue on a separate sheet if necessary.

Please note that the Inspector (not the Council) will determine the most appropriate procedure to hear those who have indicated that they wish to participate in the oral part of the Examination.

Brentwood Borough Local Plan

Pre-Submission Local Plan (Regulation 19)

Representations for and on LaSalle Land Limited Partnership

Policy SP01: Sustainable Development

March 2019

Introduction

1. Chilmark Consulting Ltd. (CCL) are instructed by and write for and on behalf of LaSalle Land Limited Partnership (LLLLP) with respect to the Brentwood Borough Local Plan: Pre-Submission Plan (BBLP) published for consultation by Brentwood Borough Council (BBC) in January 2019.
2. This representation is concerned with Section 4, Policy SP01: Sustainable Development.
3. This representation must be read in conjunction with the other representations submitted by LLLP dealing with related matters.

Nature of Representation

4. Policy SP01 sets the overall approach and criteria for achieving sustainable development in the Borough. LLLP supports the overall approach and intention of the policy but has specific concerns with respect to criterion point D.

Criterion D

5. Point D of Policy SP01 states that development will be supported where it contributes towards delivering the Strategic Objectives and meets 11 specific criteria. LLLP have concerns about D(a) and D(d) as follows.

Criterion D(a)

6. Criterion D(a) states that development will be supported where it preserves and enhances the character and settlement setting of the Borough's villages.

7. As drafted the criterion appears to be overly prescriptive. “*Preservation*” of the character and settlement setting is inflexible and by definition anticipates that there is no change to the existing situation. The spatial strategy and growth proposals set out in the Plan will, inevitably, lead to change to the character and setting of settlements (including towns, villages and the countryside).
8. The NPPF does not require the preservation of character and setting and is couched in more positive terms, particularly at paragraph 170 which seeks to *inter alia*: (a) protect and enhance valued landscapes; and (b) recognise the intrinsic character and beauty of the countryside.

Criterion D(d)

9. Criterion D(d) seeks to ensure that the transport network can satisfactorily accommodate the travel demand generated and that traffic generation would not give rise to adverse highway conditions or highway safety concerns or an unacceptable loss of amenity.
10. LLLP consider that the phrasing of criterion D(d) is not consistent with the NPPF at paragraph 102(d). This paragraph of the NPPF confirms that the environmental impacts of traffic and transport infrastructure should be identified and assessed and that appropriate opportunities for avoiding or mitigating any adverse effects are identified.
11. Criterion D(d) of Policy SP01 makes no reference to the ability of development schemes and proposals to mitigate any adverse effects that may be identified. The policy wording needs to reflect the potential for adverse highways conditions to be mitigated through appropriate interventions such as contributions to infrastructure improvements

Conclusions

12. LLLP object to Policy SP01. The policy is not sound as it is not:
 - *Consistent with the NPPF* – for the reasons identified in this representation, Policy SP01 is not consistent with the NPPF and is considered to be too prescriptive with respect to Criterion D(a) and Criterion D(d). The policy is

not positively framed for these criteria and would be overly restrictive for the effective consideration of future development proposals.

Modifications Required

13. LLLP consider that policy SP01 requires modification at D(a) and D(d) to ensure that it is positively framed and that the approach to securing sustainable development accords with the NPPF and is more flexible.

Chilmark Consulting Ltd.

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